(27) "19—Finance and Accounts"

Rao Bahadur T. K. Nayar (*Prime Minister*): I rise to move for an additional allotment of Rs. 3,654/- under "19—Finance and Accounts—Printing". The printing charges for the year 1122 amounted to Rs. 8,056—14—0 as per bills received from the Government Press. Out of this a sum of Rs. 4,403—4—9 only was adjusted in 1122 as there was no sufficient allotment to adjust the whole amount. It was also not possible either to provide for the amount in 1123 budget or apply for additional allotment in 1122 itself on account of belated submission of the bills. An additional allotment of Rs. 3,654 is therefore necessary. I request that thet amount may be sanctioned.

Demand put and carried.

(4) CONSIDERATION OF THE REPORT OF THE PUBLIC ACCOUNTS COMMITTEE

Rao Bahadur T. K. Nayar (*Prime Minister*): I move that the report of the Public Accounts Committee on the Audit Report and Appropriation Accounts for the year 1121 be taken into consideration.

Mr. Parambi Lonappen (*Minister for Revenue*): I second it.

Mr. P. Govinda Menon (*Ernakulam*): Is this the first occasion that this report is being considered, because before this we have not considered it.?

Mr. P. Kumaran Ezhuthassan (*Vadakkancheri*): In making the motion, may I know whether the Hon'ble Premier wishes to explain.

Rao Bahadur T. K. Nayar (*Prime Minister*): I am not making any explanation.

Mr. President: The rule is clear. "The recommendations of the Committee will be embodied in a report which will be laid before the Council. The Finance Member will formally move that the report be taken into consideration. The Council will thereupon be at liberty to discuss the report and to make additional recommendations in connection therewith."

***Mr. P. Govinda Menon** (*Ernakulam*): This being the first occasion on which a report of this nature is being placed for consideration of this House, I do not exactly know the procedure or the way or the manner in which the report placed before us has to be considered. But I would make a few suggestions for the kind consideration of Government. Reports like this about finance are not easily intelligible to most memebers of most legislatures. The matter of finance is so difficult, often so complicated, always so dry, that it will not be possible for members ordinarily to understand the implications of the several figures which we find in this report. I would therefore submit for the consideration of the Hon'ble Leader of the House whether it will not be better if a convention is built up under which, with the presentation of the report, some one on behalf of the Treasury Bench will make a lucid and clear anlaysis, an exposition of the figures revealed by this report. I am not at all complaining against the Prime Minister for not doing it now. I am not saying that he should do so. All of us probably are in the same boat. After making this preliminary remark, I wish to make a few observations about the figures revealed by this report.

It has often appeared to me that the annual financial statement which we popularly call the Budget is not being prepared with sufficient precision and care. The reason is that every sitting of the Legislative Council is flooded with demands for supplementary grants Now, Sir, look at the Agenda placed before this House for this Session. There are as many as 25 or 30 demands for supplementary grants. Most of these demands for supplementary grants are, according to me, necessitated because the annual budget itself was not properly prepared. I will just take one example to show how careless we have been in this matter.

Mr. P. Kumaran Ezhuthassan (*Vadakkancheri*): That is, in the preparation of the budget, you mean?

Mr. P. Govinda Menon (*Ernakulam*): Yes. As I said by way of prefatory remark, I am not complaining against anybody. I am just thinking aloud about these things. Under the Anchal Department, a supplementary grant for Rs. 28 was moved just a few minutes ago. Every demand for a grant, even if it is uncontested will take at least five minutes for the member in charge to make the motion, for somebody to second it, for the Hon'ble President to put it to the House and make a formal motion. And if the cost of this Legislative Council, is reckoned, I am sure, the time involved in getting a demand like that passed would be far

*Speech not corrected by the Hon'ble Member.

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